

## **OPEN SESSION MEETING MINUTES**

Board/Con	nmission	Kauai Police Commission Meeting	Meeting Date	February 23, 2024	
Location	Moikeha Buildi	ng Meeting Room 2A/2B	Start of Meeting: 9:00 a.m. End of Meeting: 11:42 a.m.		End of Meeting: 11:42 a.m.
	4444 Rice Stree	et, Līhu'e, Kauai, Hawai'i 96766			
Present	Vice Chair How	ard Leslie; Commissioners: Monica Belz, John Calm	a, and Mary K. Hertog.		
	Also, present Board & Commissions Office Staff: Support Clerk Mercedes Omo; Administrator Ellen Ching; Office of the County Attorney: Deputy County Attorney Cameron Takamura. Kauai Police Department: Police Chief Todd Raybuck, Assistant Police Chief Mark Ozaki, Office of Professional Standards Sergeants Brad Candido and Kevin Gras, and other ranking officers in the Kauai Police Department. Employee of the Month February 2024 IT Project Coordinator Ms. Jolene Silva.				
Excused	Chair Laurie Yoshida and Commissioners Walton Hong and Lisa Knutson				
Testifiers					

SUBJECT	DISCUSSION	ACTION
Meeting Called	Vice Chair Leslie called the meeting to order at 9:00 a.m., and a roll call to	
To Order/ Roll	ascertain a quorum ensued with four (4) Commissioners present to conduct	
Call To Ascertain	business.	
Quorum		
Approval of the	Deputy County Attorney Takamura stated that as to item KPC 2024-1, and item	
Agenda	ES KPC 2024-1 neither himself nor Human Resources Director Annette Anderson	
	will be present at the March meeting, so he would request that Vice Chair Leslie	
	cancel those agenda items and address it at the Commission's April meeting.	
	Vice Chair Leslie mentioned that he would not be attending the Commission's	
	meeting in April, and then called to motion to approve the agenda canceled	There was a motion made by
	items KPC 2024-1 and ES KPC 2024-4.	Commissioner Hertog to approve the
		agenda as amended. Commissioner Belz
		seconded the motion. Hearing no
		objections, the motion carried 4:0.

SUBJECT	DISCUSSION	ACTION
Chair's	The next Regular Monthly Meeting will be at 9:00 a.m., Friday, March 22, 2024,	
Announcements	in Meeting Room 2A/2B. Executive Session to follow. Subject to change.	
Public Testimony	Vice Chair Leslie asked if there was public testimony on any agenda item at this	
On Any Agenda	time or would like to wait for the agenda item to come up.	
Items		
	<u>Testimony</u> Public Safety Committee Chair/ Councilmember Felicia Cowden called to attention the Investigative Bureau Report. There seems to be less and less relevant information regarding unattended deaths. There were 19 death-related reports in January 2024 but the ISB Report did not provide specific information except for two of the deaths one of which involved a visitor who died after falling from the Hanakapiai Falls Trail and the other was an unattended death involved a vehicle engulfed in fire at the Anahola Beach Park that looked like it was a murder.	
	She stated that she has been requesting detailed information on death-related cases to be included in the ISB Monthly Report for well over a year, particularly the deaths that she believes to be suicides, drug-related, and deaths of despair where people were discovered in a decomposed state. She stated that need to count the things that matter because the number of deaths is increasing. She questioned the percentage of death rates for individuals, assuming that the trend will continue. In 2022 the [percentage of deaths increased by 22%, and in 2023 it increased by 19.5% in the first quarter of 2023. There were 115 more deaths in 2022 than there were on average in the ten (10) years previous.	

SUBJECT	DISCUSSION	ACTION
	She expressed concerns about the economic pressures and the multiple	
	suicides that occurred in a short period, particularly among younger people.	
	She believes that it is critical to monitor neighborhood developments and	
	wants to be able to see the data in the ISB Monthly Reports.	
	Ms. Cowden mentioned that she repeatedly made requests for more specific	
	information in her other meetings and now she wanted to make her request	
	known publicly. She knows no reason why the information cannot be provided	
	because it is an important indicator.	
	Vice Chair Leslie agreed that the increase in deaths is very troubling. For clarity,	
	he asked Ms. Cowden exactly what type of information she would like to see in	
	the ISB Monthly Report.	
	Ms. Cowden replied that she would like to see an accumulation of suicides,	
	more details on the causes of death, if the body was found in a decomposition	
	state, and where the deaths occurred. She stated that the Kauai community is	
	in crisis as well as the rest of the country, and as the Public Safety Committee	
	Chair, her kuleana is focused on Kauai.	
	Commissioner Hertog pointed out that the information in the ISB Monthly	
	Report has always been a month behind, which could mean that the Police	
	Department might still be investigating those deaths.	
	Ms. Cowden commented that because the fatality rate on Kauai is rising, it	
	should be monitored, furthermore, the ISB Monthly Report does not include	
	any information on autopsy results and the outcome of an investigation.	

SUBJECT	DISCUSSION	ACTION
	Chief Raybuck stated that the Kauai Police Department is tasked by state law	
	that the Chief of Police is the-corner coroner for the county, as such, the	
	delegation of duties for the corner's investigations are delegated to the	
	Investigative Services Bureau. The detectives respond to all deaths that occur in	
	the county regardless of the type of death and location. Unfortunately, a large	
	majority of the deaths are unattended and of natural causes and are not	
	suspicious. KPD's role is to determine whether foul play had occurred and if	
	necessary, order an autopsy.	
	He explained that autopsies are ordered when a doctor refuses to sign off the	
	death certificate. The most common example is when a person is admitted to	
	the hospital and they die within 24 hours of arrival. In those cases, KPD is	
	required to do a corner investigation. Another example is when a person dies	
	of natural causes, which can be either a resident or a visitor.	
	There are also situations where a person knows that their time on earth is	
	limited and they want to take one last trip with their family and then they die	
	while on Kauai. In those cases, KPD is required to order an autopsy because no	
	physician on Kauai can sign off on the death certificate.	
	Chief Raybuck stated that he would take Councilmember Cowden's request	
	into account and review what ISB has previously done.	
	As far as requesting the results of an autopsy because it is a public record	
	anyone can petition the Department of Health on the cause of death. He is	
	unsure whether or not it is KPD's kuleana to release the information on the	
	cause of death. Again, they will work on the ISB Report to see if they can make	
	the data in the ISB Report more specific.	

SUBJECT	DISCUSSION	ACTION
	Vice Chair Leslie relative to Councilmember Cowden's comments about the 19	
	death-related cases that were investigated by ISB and the 11 autopsies that	
	were performed putting a little more detail in the ISB Report shouldn't be a	
	problem.	
	Chief Raybuck pointed out that when it comes to putting details in the ISB	
	Report on death-related cases there are circumstances that warrant it to be	
	included in the report particularly, the investigation of an unidentified person	
	who was found in a vehicle that was engulfed in fire at the Anahola Beach Park.	
	Vice Chair Leslie stated that he appreciates Chief Raybuck bringing up some	
	very good points but having a little more detail in the ISB Report would help to	
	calm the community.	
	Chief Raybuck stated that as far as he's concerned it is not an issue but it will	
	take a little more time.	
	Councilmember Cowden mentioned that she gets calls from people about people	
	who were found decomposed as well as calls about fentanyl deaths typically	
	from houseless people many of whom she has known when they were housed.	
	All people should matter so she would like to be able to provide them with	
	specific information because a lot of them believe that the person was	
	murdered.	
	Chief Raybuck responded that for any death that is identified as a crime, the	
	information would be shared. Unfortunately, because of the coconut wireless	
	and conspiracy theories, it has extended beyond the realm of reality. KPD often	
	deals with friends or family who refuse to accept the proof that a suicide has	
	taken place.	

SUBJECT	DISCUSSION	ACTION
	In his law enforcement experience, he has worked on numerous suicide cases	
	where a family member would find a loved one who took their own life and,	
	despite the evidence being clear, they would refuse to accept that their loved	
	one's passing was a result of a suicide. Because he is not a psychologist, he	
	cannot say whether or not it's a coping mechanism.	
	Councilmember Cowden noted that Suicide Prevention is provided with the statistics and she has not and like to thank him (Chief Raybuck) for his willingness to provide her with the numbers.	
	There being no further testimony or comments, Vice Chair Leslie moved on to the Employee of the Month.	
Kauai Police	Reading the Employee of the Month Commendation Report for Employee of the	
Department	Month for February was Administrative Technical Bureau Assistant Police Chief	
Employee Of the Month	Mark Ozaki.	
Recognition	Jolene Silva was nominated as the Kauai Police Department Employee of the	
	Month. Ms. Silva is KPD's Information Technology Project Coordinator. Her	
	outstanding technical expertise and organizational skills enable her to manage	
	a wide range of computer hardware, software, and related equipment to keep	
	the Police Department operating.	
	On top of that, Ms. Silva also responds to a good number of the organization's	
	requests for technical support. She has a great sense of humor and brings a lot	
	of excitement and aloha to the Department. She's widely known for bringing	
	an array of delectable foods to the Department's many events, and she livens	
	up the office with her smile and by providing her colleagues with snacks.	

SUBJECT	DISCUSSION	ACTION
	<ul> <li>In February 2024, the Police Department was given fifty MDTs (mobile data terminals). Ms. Silva spent numerous days and hours configuring each of the 50 MDTs, which amounts to half a day's labor for one MDT. In less than a month, she completed 35 MDTs and without skipping a beat, tended to her other duties and responsibilities. Ms. Silva is a vital member of the Kauai Police Department's 'Ohana and exemplifies the core values of integrity and excellence.</li> <li>After AC Ozaki completed reading Ms. Silva's Commendation Report, Vice Chair Leslie presented her with a lei, and then each Commissioner took turns to congratulate her on a job well done. Additionally, Chief Raybuck expressed his appreciation for Ms. Silva and then presented her with a certificate of outstanding and exemplary service.</li> </ul>	
	Testimony On behalf of the county council, Ms. Cowden expressed her appreciation for Ms. Silva's outstanding work ethic and for her role in helping to build the Kauai Police Department into an efficient organization.	
Approval of Minutes	Being there was no public testimony, Vice Chair Leslie called for a motion to amend or approve the January 26, 2024, Open Session meeting minutes. Being there were no amendments to the minutes, he called for a motion to approve the minutes as circulated.	There was a motion by Commissioner Hertog to approve the Open Session minutes of the January 26, 2024, meeting as circulated. Commission Calma seconded the motion. Hearing no objections, the minutes were approved.
Chief's Monthly Reports	<ul> <li>Administrative &amp; Technical Bureau – Updates on the budget, staffing, overtime, recruitment, registered firearms, license-to-carry permit applications, bench warrants, legal services, community engagements (school resource officers), and training.</li> </ul>	

SUBJECT	DISCUSSION	ACTION
	<ul> <li>Investigative Services Bureau - General Crimes Section, Special Focus</li> </ul>	
	Section, Crime Scene and Laboratory Section, and Vice Section.	
	<ul> <li>Patrol Bureau Reports on OVUII, unattended death (s), reckless</li> </ul>	
	endangering, terroristic threatening 1 <sup>st</sup> , robbery, community activities,	
	training, traffic enforcement summary, arrest summary, and calls for	
	service and incident summary.	
	Chief Raybuck opened the floor for the Commissioners to ask questions on any of the data reflected in the Chief's Monthly Reports.	
	<u>Questions from the Commissioners</u> Commissioner Hertog asked if the robbery training was for financial institution employees and if it's a requirement for all financial institution employees to have the training.	
	Investigative Services Bureau Acting Assistant Chief/Police Captain Paul Applegate replied that the training was in response to a request from a credit union in Līhu'e to train their employees on techniques to handle security situations in the event of a robbery. In response to her question on whether it is a requirement, AAC Applegate replied that he does not know.	
	Vice Chair Leslie commended AAC Paul Applegate, Captain Rod Green, and Lt. Anthony Morita for positively engaging with the community.	
	Vice Chair Leslie asked Chief Raybuck about his plans to fill the deputy chief position and the promotions.	

SUBJECT	DISCUSSION	ACTION
	Chief Raybuck replied that he would refer his questions to Deputy County Attorney Cameron Takamura to see if it was appropriate for him to respond since the matter was not on the agenda.	
	Vice Chair Leslie confirmed that the deputy chief vacant position is reflected in the Administrative and Technical Bureau Monthly Report.	
	Deputy County Attorney Takamura stated that confirmed that both questions are allowable.	
	Chief Raybuck reported that they are continuing to recruit people to fill all sworn and non-sworn vacancies.	
	In response to his inquiry about promotions, Chief Raybuck reported that The Department is working with the Department of Human Resources to revise the Department's promotion policy to address reoccurring questions that seem to come up after each promotion. The revised policy will reflect the scoring criteria and what each category people would be graded on. The policy was presented to the union for review under Article 1 and Article 14 of SHOPO's bargaining unit contract which requires the Department to provide any policy changes to the union. A meeting and consultation with SHOPO Business Agent Roy Asher is scheduled for Tuesday of next week.	
	Chief Raybuck stated that the written product for the promotional process for sergeant and lieutenant positions has been completed for several months now, and they are just waiting for the final posting of the promotion policy.	

DISCUSSION	ACTION
Vice Chair Leslie voiced his concern about the 10 dispatcher vacancies, and then asked how many dispatchers KPD currently has working. Chief Raybuck replied that currently, 9 dispatchers are working.	
Vice Chair Leslie asked what plan KPD has in place to fill the 10 dispatcher vacancies.	
Chief Raybuck stated that Assistant Chief Kalani Ke, Dave Carmichael, and Assistant Chief Mark Ozaki have kept the conversation at the forefront including other issues KPD is dealing with. He reminded the Commission that police departments and public safety organizations across the country are faced with the same issues, particularly in dispatch.	
Vice Chair Leslie asked about a proposed bill by Congress to have first responders in a category of their own. Chief Raybuck explained that the bill is to recognize dispatchers as first responders but is unclear on what the implications are other than giving dispatchers the due recognition they deserve.	
At this point, Chief Raybuck called on AC Ke to address the 10 dispatcher vacancies, and what the Department is doing to alleviate the 9 dispatcher's workload.	
Assistant Chief Ke reported that because KPD is short on dispatchers those 9 dispatchers are working longer hours and on days when they should be off. He explained that to ensure coverage for incoming police, radio, and non-emergency calls they have to have three dispatchers at all times answering the calls and addressing the calls, promptly.	
	<ul> <li>Vice Chair Leslie voiced his concern about the 10 dispatcher vacancies, and then asked how many dispatchers KPD currently has working. Chief Raybuck replied that currently, 9 dispatchers are working.</li> <li>Vice Chair Leslie asked what plan KPD has in place to fill the 10 dispatcher vacancies.</li> <li>Chief Raybuck stated that Assistant Chief Kalani Ke, Dave Carmichael, and Assistant Chief Mark Ozaki have kept the conversation at the forefront including other issues KPD is dealing with. He reminded the Commission that police departments and public safety organizations across the country are faced with the same issues, particularly in dispatch.</li> <li>Vice Chair Leslie asked about a proposed bill by Congress to have first responders in a category of their own. Chief Raybuck explained that the bill is to recognize dispatchers as first responders but is unclear on what the implications are other than giving dispatchers the due recognition they deserve.</li> <li>At this point, Chief Raybuck called on AC Ke to address the 10 dispatcher's workload.</li> <li>Assistant Chief Ke reported that because KPD is short on dispatchers those 9 dispatchers are working longer hours and on days when they should be off. He explained that to ensure coverage for incoming police, radio, and nonemergency calls they have to have three dispatchers at all times answering the</li> </ul>

SUBJECT	DISCUSSION	ACTION
	For the shifts that are not covered due to the vacancies, their dispatchers have	
	to come in four hours early or four hours late, which essentially means they are	
	working 12-hour work shifts. Fortunately, the former dispatchers who left the	
	position to work in another area of the Police Department or another county	
	department have offered to pick up the shifts that are left open.	
	To help address the problem further, they are looking for people in the	
	Department who are not trained but are interested in filling the dispatcher	
	vacancies in addition to their normal work duties, KPD of course will provide	
	them with the appropriate training.	
	AC Ke stated that the Police Department has been having ongoing conversations	
	with the HGEA union on the lack of emergency dispatchers for quite some time.	
	Last July, KPD worked with HR and HGEA was able to provide their dispatchers	
	with a retention bonus.	
	Unfortunately, because dispatchers' job classification is considered a clerk, they	
	are severely underpaid. To change the job classification, the 911 SAVES Act was	
	reintroduced to reclassify 911 dispatchers as first responders. The bill would give	
	dispatchers legal protections and provide grant and funding opportunities. But	
	as Chief Raybuck stated earlier he also doesn't know what the implications are.	
	To his understanding, the state E-911 Board is working on reclassifying 911	
	dispatchers as well. In addition, the Department is looking at moving 911	
	dispatchers to another bargaining unit to hopefully reclassify the position and	
	increase benefits. He stated that in the last few years, the bill has been	
	reintroduced multiple times to the legislature but for each legislative session the	
	bill died. But that will not deter KPD from continuing to push reclassification	
	forward.	

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SUBJECT	DISCUSSION	ACTION
	Commissioner Hertog asked if they were successful in getting retention bonuses for the dispatchers. AC Ke replied that yes.	
	Commissioner Hertog asked if conversations with the other police departments and public safety organizations and best practices are ongoing. AC Ke replied yes.	
	Commissioner Hertog asked if Kauai County could do the reclassification without having to wait for the state. AC Ke replied no because it's a state issue it would take a state-wide effort to make the changes.	
	Vice Chair Leslie asked if it was possible to convert some of the vacant dispatcher positions into part-time positions and then hire private-sector dispatchers to fill the part-time positions. AC Ke replied that the conversations were already in the works to see if it was allowable by law.	
	Commissioner Belz asked how many hours of training are needed before a person can become a dispatcher.	
	AC Ke replied that approximately 2 months of classroom training and a month and a half of training in the dispatch center. As for the minimum requirements, there are many requirements but just off the top of his head, a person will need to have a high school diploma, 2 years of clerical experience, and some college experience to name a few.	
	Commissioner Belz asked if KPD could change the requirements. AC Ke replied that the requirements are in line with the state's classification.	

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SUBJECT	DISCUSSION	ACTION
	Commissioner Calma asked what the SR rating is for a dispatcher position. AC Ke replied that it's an SR 16 rating.	
	Going back to Commissioner Belz's question on the dispatcher requirements, AC Ke stated that the requirements needed are a combination of education and experience substantively equivalent to graduating from high school, 2 years of clerical experience which involve providing information, answering questions/inquiries, and or explaining policies, rules, and regulations in person or by telephone. Qualifying clerical experience – work experience which involves a variety of clerical tasks demonstrates knowledge of office practices and procedures, and the ability to carry out procedures in clerical work system and operate various kinds of office equipment. Substitutions are allowed.	
	Commissioner Calma asked how the county's SR rating compares to the private sector dispatchers' pay. AC Ke replied that the county's SR pay rate is slightly lower than the private sector.	
	Vice Chair Leslie thanked AC Ke for his responses and stated that his main concern is taking officers from the field, so he hopes the Department's recruitment efforts will reap some benefits.	
	Vice Chair Leslie asked at the last meeting the Commission discussed the crime statistics and that Chief Raybuck was going to put something together, he asked Chief if he was prepared to address the matter. Chief Raybuck stated that the Final Report will be completed in March so the earliest will be in April.	

SUBJECT	DISCUSSION	ACTION
	Vice Chair Leslie stated that he would <u>not</u> be attending the Commission's April	
	meeting but he'll get a copy of the Report. He noted that he is concerned about	
	not knowing if a crime increased or not, particularly violent crime, and because	
	he doesn't have a historical perspective, he wouldn't know what is normal or not normal.	
	Commissioner Hertog recommended that the item be placed on the Commission's May meeting agenda with the Chair's permission. She asked if the vacant abandoned vehicle coordinator was filled. AC Mark Ozaki replied yes, the person started on February 1, 2024.	
	Vice Chair Leslie called for public testimony, but none was offered.	
Communication	Communication dated January 19, 2024, from Maui Police Commission Chair	There was a motion by Commissioner
	Frank R. De Rego Jr. to Chair Mary K. Hertog informing the Kauai Police	Hertog to receive the communication
	Commission that due to ongoing recovery efforts, the Maui Police Commission	dated January 19, 2024, for the record.
	decided not to host the 2024 State of Hawai'i Police Commissioners' Conference	Commission Belz seconded the motion.
	<u>on Maui.</u>	Hearing no objections, the motion carried
		4:0.
	Vice Chair Leslie called for a motion to receive the communication for the record.	
	Vice Chair Leslie called for public testimony, but none was offered.	
Open Session	Discussion and decision-making on the Permitted Interaction Group	This item was canceled.
items	recommendations on Rule 11 of the Kauai Police Commission Rules and	
KPC 2024-1	Administrative Practice.	
KPC 2024-3	Update on the Gallup Survey.	

SUBJECT	DISCUSSION	ACTION
	Vice Chair Leslie reported that the Gallup Project is moving forward. AC Mark	
	Ozaki has joined the team and is a huge benefit to the team. Some of the team	
	members that were chosen were from the Police Department and were	
	approved by the Commission. All interviews have started and will be done by the	
	end of February. The next step is to interview 6 groups of individuals 6 groups	
	of 10 individuals who will make up the Focus Group, they will help to formulate	
	the questions in the survey in April. The Gallup Survey will start in May and	
	conclude in May and the results will be available later in May or early June.	
	Gallup will be presenting the results and workshops on the results.	
	Commissioner Hertog stated that depending on how the Focus Group interviews	
	go, the timeline could move up.	
	Vice Chair Leslie called for public testimony, but none was offered.	
KPC 2024-5	Discussion on the Kauai Police Department on officers providing off-duty	
	services.	
	AC Ke explained the Kauai Police Department Special Duty Employment is any	
	specialized work that is an extension of police services performed for	
	compensation by an officer for a vendor other than the Kauai Police Department	
	accepting outside employment. Employment may include but is not limited to	
	providing security and maintaining order at various events and businesses, traffic control, and escorts.	
	Vendors are defined as a person, firm, business, agency, or corporation (other	
	than the Kauai Police Department) that desires special duty officers. The Patrol	
	Services Bureau oversees the program.	

SUBJECT	DISCUSSION	ACTION
	According to AC Ke, a KPD employee was designated as the program's liaison	
	until recently. The employee's job was to supervise the contract process from	
	the vendor to the county government, the chain of command, and back to the	
	vendor for employment. Officers who satisfy the qualifying standards may be	
	assigned to special duties and, in certain cases, may also be required to	
	undergo specialized training. Every special duty assignment is reviewed to	
	ensure parity among the staff members. Usually, two policemen would be	
	assigned, depending on the nature of the assignment. A supervisor will be	
	triggered when four police officers are assigned.	
	According to AC Ke, the KPD conducted research in 2022 with help from the	
	Office of the County Attorney, and the findings showed that the legislation	
	enabling police officers in Hawaii to carry out special duty duties dates back to	
	the Kingdom of Hawai'i in the 1880s. Since then, changes have been made,	
	except for the wording, which stays the same and permits the chief law	
	enforcement officer of a given area to approve special duty employment inside	
	that jurisdiction. Territory v. Willis is a case that is on file. These days, those	
	specialized tasks cover a wider range of circumstances and occasions.	
	The procedure has undergone numerous changes over time. To supervise off-	
	duty work, KPD has an hourly part-time position, but because it doesn't offer	
	benefits and requires fewer than 19 hours of labor per week, it has been	
	unfilled for many years. Consequently, to oversee the program, a portion of	
	KPD's workforce must take on more work. KPD has begun to hand over	
	program management to a private company, at no expense to KPD, for the	
	previous three months. The program is based on KPD policies, and the vendor's	
	rules apply in the same way. Any company interested in hiring police officers	
	for special duty duties can visit the KPD website and submit an application,	
	which will be sent straight to the company for processing. Some of the special	

SUBJECT	DISCUSSION	ACTION
	duties include traffic control, sporting events, police escort, security at construction job sites, community parades, concerts, marathons, and	
	community gatherings. In 2022, the Department had a total of 500 special duty work requests, the	
	majority of which were for traffic control and police escort. In 2023, there were 312 requests.	
	Commissioner Belz asked what traffic control duty entails. AC Ke replied that it entails directing and facilitating traffic flow for state road work on the state	
	highways. If officers are not available, the state will hire a private contractor. The Annual Kauai Marathon is the biggest event because it takes 15-20 officers to staff the event.	
	Commissioner Hertog stated that at the meeting, Councilmember Cowden expressed concerns about public perception that police officers who may be on duty are providing security for private property owners on county time. As a suggestion, perhaps the Department's new PIO could put out an educational piece to educate the public about the policy that officers who are hired to work special duty for a private vendor are paid by the vendor and who are not working on county time.	
	AC Ke stated that her point was well taken. He noted that KPD is like a subcontractor. In the past, the vendor would normally pay the officers directly. Still, with the new special duty management service in place, the payments from the vendor would go directly to the special duty management service for distribution, and all payments and oversight would be tracked.	
	Chief Raybuck clarified that the duties of those officers who are paid whether it's by the county or the vendor are only for police services. KPD does not enforce	

SUBJECT	DISCUSSION	ACTION
	any private parties' policies and does not do anything that would fall out of the purview of the Kauai Police Department.	
	Vice-Chair Leslie made it clear that the procedure is exclusive to uniform detail. AC Ke attested to it. Vice Chair Leslie questioned if non-uniform police officers can work special detail when off duty.	
	AC Ke responded no. Vice Chair Leslie asked if certain people on the Northshore are hiring police officers in an off-duty capacity, non-uniform to work security. AC Ke replied that he was not aware of it.	
	Vice Chair Leslie asked what type of situation they would not allow police officers to work at an event like a club. Chief Raybuck stated that there are rare examples they would not provide police services but the reality is because KPD is providing services for one entity, they are obliged to perform those services for any entity, otherwise it could considered discrimination or other legal issues. Predominantly, as long as it meets all of the county requirements KPD will provide the service. The vendor is responsible for liability insurance and they need to provide it for processing.	
	Vice Chair Leslie asked if KPD would allow uniform officers to check IDs at a club to which Chief Raybuck replied no.	
	At this point, Vice Chair Leslie called for a five-minute recess. Vice Chair Leslie called the meeting back to order.	
	AC Ke stated that the policy states that officers engaged in special duty employment shall be subject to departmental rules and regulations to the same extent as on-duty officers. Officers working special duty shall limit their duties	

SUBJECT	DISCUSSION	ACTION
	to investigating and or enforcing criminal laws and or traffic laws and to	
	ensuring public safety as necessary during the assignment. Officers will not	
	enforce policies or practices of private companies or vendors that fall outside of	
	the scope of duties and obligations of law enforcement.	
	Vice Chair Leslie asked about the process of using a private vendor, where in	
	the process does a supervisor from the department approve or deny a permit.	
	AC Ke replied that all requests would be vetted by himself and the patrol chain of command.	
	Vice Chair Leslie commented that because the public has such a negative	
	perception of this type of work, perhaps, the Department could conduct a	
	public hall meeting on certain parts of the island.	
	Vice Chair Leslie called for public testimony.	
	Councilmember Cowden testified that she appreciated the agenda item and	
	appreciated the Kauai Police Department for all of the good work that they do.	
	It is important for the community to feel that they are supported by the Police	
	Department. The question she would like to be looked at is whether officers	
	are separately given 1099's for working special duty or if is it included in the	
	officer's regular paycheck. Chief Raybuck replied that yes, the officers are given	
	1099's, that is the process for all four counties.	
	Referring to the budget report, 76% of the budget was used and 48% of the	
	regular staffing budget was used. Because the sworn officers have to work	
	overtime and being 20 officers short it is important to place those officers in	

SUBJECT	DISCUSSION	ACTION
	patrol. Her concern is developers versus community members when there is a	
	civil conflict underway, particularly for high-end development on cultural land.	
	People's perception is it is going to fall in benefit of the developer and the	
	damages that are allowed to continue to occur under the protection of police	
	before a decision is made. This makes people very angry.	
	At this point, Deputy County Attorney Takamura interjected due to the 3-	
	minute testimony rule. Vice Chair Leslie gave her an additional 3 minutes to	
	continue her testimony.	
	Councilmember Cowden stated that for places that are in high conflict, she	
	feels that Blue Knight security guards (as an example) should be on site instead	
	of the Police Department then there wouldn't be any public misconception that	
	the law is on the side of the developers. She doesn't want the people's	
	negativity to be projected at the Police Department because it is not right.	
	Vice Chair Leslie thanked Councilmember Cowden for bringing up valid	
	concerns. He stated that communication is the key so having some type of	
	outreach from the Police Department to the community would help.	
	Chief Raybuck also thanked Councilmember Cowden for bringing up valid	
	concerns. He stated that the reality of policing is that most of the contacts the	
	police have are with parties who appreciate their presence as well as those	
	who are not appreciative of their presence. To address, her comment about	
	damages being allowed to occur under the protection of police – before a	
	developer can engage in activities on their property (which they have the lawful	
	right to do) they have to obtain the proper permitting requirements, and	
	licenses at the appropriate levels. The Police Department is not responsible for	
	ensuring that things get done.	

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SUBJECT	DISCUSSION	ACTION
	He is familiar with the incident that Councilmember Cowden was referring to. He stated that the developer had all of the legal approvals to do the work that was being done. Unfortunately, the developer was experiencing vandalism, and trespassing by individuals who were protesting the development and who were harassing and causing conflict and fear in the people who were doing the work. KPD will not allow damages to occur - their role is to keep the peace and enforce criminal law. It is unfortunate for the people who are aggrieved by the development but the alternative is if the county isn't paying for those services, the developer is. He stated that if he needs to address those issues it will create a big impact on his ability to respond to emergencies as well as other issues. He is only aware of a handful of complaints that were brought to his attention by Councilmember Cowden. Dave Carmichael has spent the last week and a half speaking to multiple individuals to explain to them what the role of police officers is.	
	Councilmember Cowden stated that she appreciated that the developer had all of his permits in order but grading and blasting does not define micro-blasting. There were other elements as well. There is accuracy on both sides and when thinking about the shortage of police officers she would rather see the police officers working regular shifts.	
	Vice Chair Leslie thanked Councilmember Cowden for voicing her concerns. There being no further testimony, Vice Chair Leslie moved to item KPC 2024-4.	
KPC 2024-4	A representative from the Department of Human Resources to address the job descriptions for the chief of police and deputy chief of police.	
	Human Resource Manager III, Janine Rapozo, explained that a police chief position is defined in the charter, and the charter also reflects the qualifications,	

SUBJECT	DISCUSSION	ACTION
	and how a police chief can be terminated for cause. A deputy chief's position is	
	not in the charter, it is an exempt position that a chief of police can appoint at	
	will and will serve at the pleasure of the police chief.	
	Vice Chair Lelsie asked can the police chief hire a deputy chief temporarily and	
	then ask him or her to leave when he or she finds someone suitable. Ms. Rapozo	
	replied yes.	
	Chief Raybuck stated that a director secretary in KPD is also at-will not just the	
	deputy chief position. There being no public testimony, Vice Chair Leslie called	
	on Deputy County Attorney Takamura to read the Hawai'i Revised Statutes to	
	take the meeting to Executive Session.	
EXECUTIVE	Under Hawai'i Revised Statutes §92-4, §92-5 (a) (2) and (4). The purpose of this	At 10:32 a.m., Deputy County Attorney
SESSION (CLOSED	executive session is for the Commission to review and discuss charges brought	Cameron Takamura read the following
TO PUBLIC)	against an officer in the Kauai Police Department, where consideration of	Hawai'i Revised Statutes to take the
	matters affecting privacy will be involved, provided that if the individual	meeting into Executive Session.
	requests an open meeting, an open meeting shall be held; and to consult with	
	its Attorney on issues of the Commission's powers, duties, privileges,	
	immunities, and liabilities as they may relate to the following agenda items:	
ES	Regular Monthly updates by Police Chief Todd Raybuck or his designated	Public Testimony was offered on the
KPC 2024-1	Representative related to the Office of Professional Standards Monthly	Executive Session items. But none was
	Report on the status and disposition of formal notarized citizen	offered.
	complaints that were filed with the Kauai Police Department and filed	
	with the Kauai Police Commission and referred to the Office of the Chief	
	for disposition and report back to the Police Commission.	
	a) Discussion and decision-making on Formal Notarized Citizen Complaint	
	KPC 2023-010, alleging that two Officers in the Kauai Police Department	
	neglected their duties by ignoring a crime, not enforcing the law, and	

SUBJECT	DISCUSSION	ACTION
SUBJECT	discrimination. The complaint was referred to the Office of the Chief to investigate and to report the findings to the Commission for disposition.         b)       Discussion and decision-making on Formal Notarized Citizen Complaint KPC 2023-011, alleging police misconduct by two officers in the Kauai Police Department for failing to take proper care to perform their duties, were rude, hostile, overbearing, and were discourteous at times by the tone of their voice. The complaint was referred to the Office of the Chief to investigate and report the findings to the Commission for disposition.         c)       Discussion and decision-making on new Formal Notarized Citizen Complaint KPC 2024-001, filed on January 3, 2024. The complaint alleges conduct unbecoming of two on-duty officers in the Kauai Police Department for failing to serve and protect minors, attempting to coerce one of the minors, failing to follow proper protocols, and exhibiting unprofessionalism. The complaint was referred to the Office of the Chief to investigate and report the findings to the Commission for disposition.	
ES KPC 2024-6	Discussion and decision-making on communication regarding Notarized Citizen Complaint No. KPC 2023-008.	
ES KPC 2024-3	Regular Monthly updates by Police Chief Todd Raybuck or his designated representative on any significant adverse incidents/events involving personnel in the Kauai Police Department that could potentially impact the County, the Police Commission, and the Kauai Police Department.	

SUBJECT	DISCUSSION	ACTION
ES	Under Hawai'i Revised Statutes §92-4, §92-5 (a) (4), the purpose of this	
KPC 2024-4	executive session is for the Commission to consult with its Attorney concerning	
	the Commission's powers, duties, immunities, privileges, and liabilities as they	
	may relate to the Kauai County Police Commission Administrative Rules of	
	Practice and Procedure Rule 11.	
ES KPC 2024-7	Under Hawai'i Revised Statutes§92-4 §92-5 (a) (4), §92-9 (a) (1-4), and (b), the	There was a motion by Commissioner Hertog to enter the Executive Session. The motion was seconded by Commissioner Belz. Hearing no objections, at 10:36 a.m., the Commissioners entered the Executive
	purpose of this executive session is for the Commission to approve or amend	
	the regular executive session minutes of January 26, 2024 meeting. Where	
	consideration of matters affecting privacy will be involved and to consult with	
	its Attorney on issues of the Commission's powers, duties, privileges,	
	immunities, and liabilities as they may relate to this item.	
		Session.
Return to Open	At 11:41 a.m., the Commissioners reconvened the Open Session meeting.	
Session to ratify	Deputy County Attorney Takamura was called upon by Vice Chair Leslie to read	
the actions taken	the actions taken during the Executive Session, as per Act 19 Disclosures.	
in the Executive		
Session	Deputy County Attorney Takamura read that the purpose of the Executive	
	Session was for the Commission to review and discuss charges brought against	
	an officer in the Kauai Police Department, where consideration of matters	
	affecting privacy will be involved, provided that if the individual requests an	
	open meeting, an open meeting shall be held; and to consult with its Attorney	
	on issues of the Commission's powers, duties, privileges, immunities, and	
	liabilities as they may relate these items:	
	<b>ES KPC 2024-1:</b> The Commission was briefed by the Office of the Professional	
	Standards on the status of various citizen complaints. The discussion contained	
	within is subject to non-disclosure under HRS 92-4 (b) as disclosure would	
	defeat the purpose of the executive session according to 92-5 (a) (2). There	
	was no discussion under 92-5 (a) (4). As to item ES KPC 2024-1 (a), there was a	

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SUBJECT	DISCUSSION	ACTION
	discussion and the Commission voted to defer the matter as the investigation is	
	still ongoing. As to item ES KPC 2024-1 (b), there was discussion and the	
	Commission voted not to sustain the complaint. Regarding item ES KPC 2024-1	
	(c), the Commission voted to defer the matter as the investigation is ongoing.	
	ES KPC 2024-6: Notarized complaint KPC 2023-008, The discussion contained	
	within is subject to non-disclosure under HRS 92-4 as it would intend to defeat	
	the purpose of the executive session according to 92-5 (a) (2) and (a) (4). The	
	Commission voted unanimously to send an apology letter to the complainant.	
	ES KPC 2024-3: Monthly update by Police Chief Todd Raybuck on any	
	significant adverse incidents/events involving personnel in the Kauai	
	Police Department. The discussion contained within is subject to non	
	disclosure under HRS 92-4 as it would intend to defeat the purpose of the	
	executive session according to 92-5 (a) (2).	
	<b>ES KPC 2024-4:</b> Under Hawai'i Revised Statutes §92-4, §92-5 (a) (4), the	
	purpose of this executive session is for the Commission to consult with its	
	Attorney concerning the Commission's powers, duties, immunities, privileges,	
	and liabilities as they may relate to the Kauai County Police Commission	
	Administrative Rules of Practice and Procedure Rule 11. The Commission voted	
	in an open session to amend the agenda canceling the item.	
	ES KPC 2024-7: Under Hawaiʻi Revised Statutes §92-4, §92-5 (a) (4), 92-9 (a) (1-	
	4), the purpose of this executive session was for the Commission to approve or	
	amend the regular executive session minutes of the January 26, meeting. The	
	minutes were approved without discussion.	There was a motion by Commissioner
		Hertog to ratify the actions taken in the
		Executive Session. Commissioner Belz
		Executive Session. Commissioner Beiz

SUBJECT	DISCUSSION	ACTION
	After completion of reading the actions, Vice Chair Leslie called for a motion to ratify them.	seconded the motion. Hearing no objections, the motion carried 4:0.
Adjournment	At 11:45 a.m., Commissioner John Calma left the meeting. Without a quorum, Vice Chair Leslie declared the meeting adjourned.	

Submitted by:

Reviewed and Approved by: \_\_\_\_\_

: \_\_\_\_\_ Mercedes Omo, Staff Support Clerk

Howard Leslie, Vice-Chair

() Approved as circulated on

(x) Approved as amended. See minutes of March 22, 2034 meeting. The amendments are in blue.